WTD Capacity Charge Rate Structure Study

Presented to:

Metropolitan Water Pollution Abatement Advisory Committee

June 26 2019

Background

- Current capacity charge allocation to different building types in place since 1990
- Rate Structure Study evaluates how the capacity charge is allocated to *newly connecting structures*

Rate Structure Study Goals

- Accuracy: best reflection of wastewater consumption for each type of building
- Administrative feasibility: availability of necessary information when the structure connects to sewer

Current Capacity Charge Rate Structure

Building Type	Residential Customer Equivalent (RCE)				
Single Detached Dwelling Unit	1 RCE per unit				
Multi-family building (2-4 units)	o.8 RCE per unit				
Multi-family building (5 or more units)	o.64 RCE per unit				
Interim classification: Attached and Detached Accessory Dwelling Unit (ADU)	o.6 RCE per unit				
Special Designations: Senior citizen, low income, special purpose housing	o.32 RCE per dwelling unit				
Micro-housing, group housing, dorms, homeless shelters	RCEs based on number and type of plumbing fixtures				
Commercial and industrial property	RCEs based on number and type of plumbing fixtures				

Study Approach

- Consultant support for quantitative study and survey
- MWPAAC Work Group to provide recommendation to the WTD Director
- Literature review and survey of metrics and methods

Quantitative Results

- Local area data analysis of water consumption (2006-2015)
- Review of assessor data
- Characteristics of the data tested included: bedrooms, bathrooms, lot size, number of units, building stories, square footage (average living space per unit), water meter size
- Survey of 15 agencies regarding options for a revised rate structure

Residential Options Analyzed

• Status Quo with updated equivalence factors (e.g., estimated water usage for fixtures based on Universal Plumbing Code, average persons per household, etc.)

-Multifamily grouped by number of units

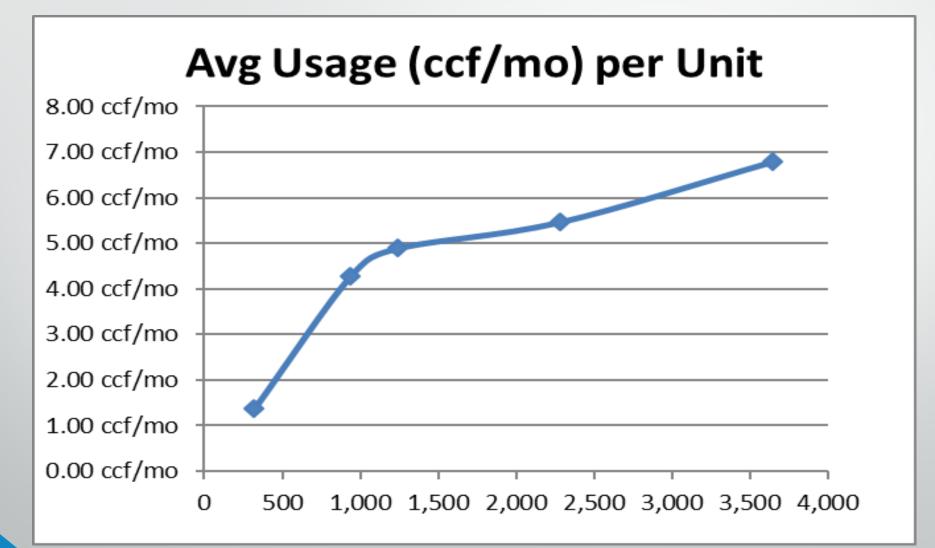
-Single Detached Dwelling units (i.e., single family residences) into one class

- Option 2a: Multifamily as one class
 - Multifamily grouped into one class
 - Single Detached Dwelling units grouped into large, medium, and small based on square footage
- Option 2b: Segment Multifamily
 - Multifamily grouped by into large, medium, and small classes
 - Single Detached Dwelling units grouped into large, medium, and small based on square footage

Pros and Cons of Residential RCE-style Options

Option	Pro	Con
Updated Status Quo Approach	Mostly uses existing administrative structure	New emerging structure types
		Requires updating of equivalencies
Option 2aSegment Single Detached Dwelling Units	. ,	New data needed on square footage range to define classes
Option 2bSegment multifamily	Reduces disparity of demand in class	New emerging structure types
		8

Study Findings: Square Footage as a Predictor of Residential Water Use



Single and Multifamily Combined

9

Multifamily RCE Equivalency Factors Using Census (ACS*) Data

0.90 0.84 0.80 0.76 0.80 0.65 0.70 0.64 0.60 0.60 0.50 0.40 0.30 0.20 0.10 0.00 **Current WTD factor** 2011 Census (ACS) 2017 Census (ACS) 2-4 units ■ 5+ units

Comparison, WTD Conversion Factors with Census (ACS) Persons per Household

*American Community Survey

Residential Options Analyzed, cont.

Square Footage

- Option 3a: Uniform Charge per Square Foot
- Option 3b: Declining Block Rate per Square Foot charge
- Option 3c: Per Square Foot Charge Capped at 3,000 square feet
- Option 3d: Per Square Foot Charge Capped at 2,400 square feet
- Fixture Count for Residential (current commercial approach)
 - Administratively complex because of lack of fixture count info at time of sewer connection
 - Districts may serve multiple municipalities, requiring information from multiple land use authorities

Pros and Cons of Residential Square Footage-Based Options

<u>Option</u>	<u>Pro</u>	<u>Con</u>			
Option 3aUniform Rate	Simplest per-square foot structure	Demand/sf is not a straight line			
Option 3bBlock Rate	Good predictor of water use	Complex to administer			
Option 3cCap 3,000	Better fit to data than straightline Option 3a	Complex to administer			
Option 3dCap 2,400	Better fit to data than straightline Option 3a	Complex to administer			

Commercial and Multi-Use Options

Status Quo Update

Fixture Units plus Estimated Additional Flows

Meter Size

 Standard American Water Works Association tables used to convert meter size to meter capacity equivalents (MCEs)

Pros and Cons of Commercial Options

<u>Option</u>	Pro	<u>Con</u>		
Status Quo, Fixture Units Plus Additional flows	Uses mostly existing administrative structure	Needs verification and updating		
Meter Size	Simpler data needs than status quo	Needs additional study		
	Easier to administer once system is in place	Larger meter sizes do not correlate well with water use		
	Slightly better water use predictor than fixture unit counts, except for largest	Mara recerch and data peoded		
	sizes	More research and data needed		

Preferences of 15 Local Agency Respondents

	PREFERS CURRENT SYSTEM	NO PREFERENCE						PREFERS PROPOSED CHANGE	
BASIS FOR RESIDENTIAL CAPACITY CHARGE	CURRENT SYSTEM: Residential Customer Equivalent (RCE) classification		2	3 2.6	4	,	5	6	7 PROPOSED SYSTEM: Square footage of the interior living area
RCE CLASSIFICATION CATEGORIES	CURRENT SYSTEM: Retain the current RCE classifications		2	3 2.9 3.	2	ļ	5	6	7 PROPOSED SYSTEM: Expand the RCE classifications to consider the types and classes of dwellings as well as equivalence factors
BASIS FOR COMMERCIAL CAPACITY CHARGE	CURRENT SYSTEM: Fixture count of new building		2	3	4	ļ	5 4.8	6 6.1	7 PROPOSED SYSTEM: Size of a new building's water meter

KEY: A Average preference ranking of cities Average preference ranking of special purpose districts

- Respondents favored keeping current system metrics basis rather than using square footage
- Respondents favored keeping existing classification system rather than new categories
- Respondents generally preferred to use water meter size over fixture unit counts for commercial

Next Steps

<u>July</u>: Work Group recommendation development

August:

- Work Group recommendation to MWPAAC Rates and Finance
- MWPAAC action on Recommendation Letter at Aug. 28 MWPAAC general meeting

September:

- DNRP submits proposed legislation to Executive's Office
- Executive transmits proposed legislation to Council

Questions?







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